

OPERATIONAL FRAMEWORK OF THE ACTIONS PLANNED FOR IMPLEMENTING THE NATIONAL STRATEGIC PLAN ON VIOLENCE AGAINST WOMEN AND DOMESTIC VIOLENCE 2025-2027

Period: 2025-2026



**Presidenza del Consiglio dei Ministri
Dipartimento per le pari opportunità**

Prevention Pillar

PRIORITY 1.1 Raising awareness among the public, and in the educational system in general, about the structural roots, causes and consequences of male violence against women and working to break up the stereotypes that underpin the violence

Undertaking initiatives in connection with the MoU of 22 November 2023, between the Minister for Family, Natality and Equal Opportunities, the Minister of Education and Merit and the Minister of Culture for the *"Prevention and combating of male violence against women and domestic violence – initiatives aimed at schools"*.

Organising the annual nationwide competition *"Da uno sguardo: film di studentesse e studenti contro la violenza sulle donne"* (A look is enough: films by students on violence against women), aimed at state and state-recognised lower and upper secondary schools, to raise awareness among the younger generations on the issue of combating gender-based violence.

DPO, Ministry of Education and Merit, Ministry of Culture

Development and dissemination, in schools, information materials on the phenomenon of male violence against women and domestic violence, on the support services and tools available to women victims of violence, including women with disabilities, and on the legislation and policies in place to prevent and combat the phenomenon.

DPO, Ministry of Education and Merit

Implementing the *Safer Internet Centre (SIC) - Generazioni Connesse* project. The project is co-funded by the European Commission under the Digital Europe programme and is part of a network promoted by the European Commission.

The initiative is coordinated by the Ministry of Education and Merit, in partnership with some of the leading Italian organisations involved in safety online (The Authority for Children and Adolescents, the National Cybersecurity Agency, the Presidency of the Council of Ministers – Department for Family Policies, the Data Protection Authority, the State Police, the Universities of Florence and "La Sapienza" University of Rome, Save the Children Italy, Telefono Azzurro, the EDI onlus cooperative, Skuola.net, and the Giffoni Experience Foundation).

The aim is to provide information, advice and support to children, young people, parents, teachers and expert educators, with experience also in handling problematic situations, related to the Internet, and to facilitate the reporting of illegal online material.

Ministry of Education and Merit

Memorandum of understanding between the Ministry of Education and Merit and the Giulia Cecchettin ETS Foundation *"Educating for respect: shared actions to prevent all forms of violence against women by combating gender stereotypes and discrimination"*, signed on 16 January 2025, with the following objectives:

Ministry of Education and Merit





- to carry out awareness-raising projects – within the framework of civic education programmes – in schools at all levels, on the topics of gender stereotypes, discrimination and offences against women's integrity and dignity, and non-violent conflict management, and to provide information and training on how to recognise violence and abuse;
- to promote innovative training courses and teaching methodologies, including students' voice-based approaches, addressing students, as part of the implementation of the guidelines for teaching civic education, and nationwide training courses aimed at teaching staff in schools at all levels, also working with research bodies and institutions (e.g. universities, Indire), organisations and national networks with proven experience in education on respect for diversity, the culture of non-violence and combating stereotypes;
- to disseminate good practices in schools, through peer tutoring and peer education, for example, as well as testimonials from young people who have effectively and positively dealt with complex relational situations;
- to organise working/discussion groups among students, with the involvement of teachers and the possible support of scientific or professional bodies, dedicated to discussion and reflection on the issues covered by the Protocol.

Promoting and implementing the Guidelines, issued in accordance with Ministerial Decree No. 183 of 07-09-2024, as required by Law 92/2019 on Civic Education, which set out “specific targets for the development of specific skills sets and learning goals” for schools.

Ministry of Education and Merit

Implementing the campaign called “... This is not love”, aimed at supporting emergent awareness and acknowledgement of violence and abuse and providing information on useful tools for preventing and combating violence against women, with a focus on prevention activities promoted by the police.

Implementation of the “Camper Project”, the State Police mobile unit against gender-based violence, aimed at creating direct contact with a multidisciplinary team ready to receive testimonies and reports, as well as to provide information on the available protection and support measures for victims of such crimes.

Ministry of the Interior – Department of Public Security

Implementing and disseminating the online training course “Riforma-Mentis — Let's build a new culture against harassment at work”, aimed at strengthening the individual skills sets of members of the public and public sector employees.

DPO, Department of Public Administration

Focus for Armed Forces personnel:
Disseminating publications promoting respect for women.
Developing internal communication tools to promote a culture of equal opportunities and non-discrimination based on gender.

Ministry of Defence





Updating and disseminating the Code of Conduct for the prevention and combating of discrimination and the protection of the integrity and dignity of persons.
Laying down guidelines on ethics and interpersonal relations from a gender perspective, to guide and provide commanding personnel at all levels with guidance on organisational resources and actions undertaken to prevent and combat discrimination and violence.
Updating and disseminating guidelines on “The gender perspective in the Italian Armed Forces”.
Organising events related to the “Women, Peace and Security” agenda.
Organising events to raise awareness on the issue of violence against women.
Implementing courses for advisors and focal points on gender equality.
Conducting a survey on a representative sample of Defence Administration personnel, aimed at identifying perceptions of discrimination, gender role stereotypes and sexism.

Information, communication and support campaigns on violence against women and promotion of the free 24/7 nationwide emergency 1522 helpline service for victims of violence and stalking, with the dedicated info poster, also through the use of municipal digital and physical advertising spaces.

DPO, ANCI

Communication and awareness campaigns targeting socialisation venues, with a sharp focus on families, to overcome cultural stereotypes regarding the division of gender roles.

DPO

Implementing awareness-raising, communication and educational actions, across the country, to prevent violence against women by combating gender stereotypes, funded under the Public Notice “violence 2022” – Line A of the DPO, and targeting a broad audience.

DPO

Strengthening local coordination through the creation of regional round tables, with the contribution of innovative projects aimed at strengthening anti-violence networks (funded through Line B of the Public Notice for information and awareness-raising initiatives aimed at preventing male violence against women).

DPO, Regions, ANCI

PRIORITY 1.2 Engaging the private sector (through the social media, web platforms, mass media) in the struggle against the online diffusion of stereotypes and sexism, violent attitudes by men towards women and preventing any kind of online behaviour offensive to the dignity of women, also in relation to cyberviolence and the illegal dissemination of sexually explicit images or videos

Information and awareness-raising initiatives on the issue of online violence and cyberviolence.	DPO
Promoting initiatives aimed at achieving a correct representation of women, particularly in the media, also based on <i>ad hoc</i> MoUs with television broadcasters, media, etc.	DPO - MIMIT
Communication campaign aimed at women with disabilities, through the use of universal accessibility languages.	DPO, Department for policies for persons with disabilities

PRIORITY 1.3 Promoting empowerment, financial independence, a gender-based approach in labour policies, to help all women and as a tool for preventing and combating male economic violence and harassment at the workplace

Promoting initiatives under the MoU of 4 October 2023, with ABI (Italian Banking Association) and FEdUf (Foundation for Financial and Savings Education). The memorandum has the following objectives: <ul style="list-style-type: none"> to prevent and combat violence against women, including domestic violence, in all its forms (physical, economic, psychological); promoting training and information initiatives on public and private tools for supporting financial inclusion and overcoming gender differences, with a view to promoting independent financial education, strengthening women's independence and economic security. 	DPO
Strengthening the IT grid, for companies, in relation to the biennial report on the situation of male and female staff, for tracking interventions against harassment and violence in the workplace.	DPO, Ministry of Labour, National Councillor for Equality
Initiatives to empower women and prevent gender-based violence in the corporate culture.	Ministero imprese e made in Italy

PRIORITY 1.4 Helping women move out of violence and combating violence against women victims of multiple discrimination, migrant women, asylum seekers and refugees, disabled and elderly women, in those settings where they are most at risk

Boosting and coordinating actions aimed at combating trafficking and the severe exploitation of human beings, to ensure the consistency of the interventions, based on the monitoring of the National Anti-Trafficking Plan, also by participating in the work of the National Roundtable for the Detection of Vulnerabilities. Strengthening synergies with the awareness-raising actions provided for in the said Plan, aimed at social prevention, the emergence and social integration of victims.

DPO

Carrying out research and analysis work on the phenomenon of female genital mutilation (FGM) in Italy, as a preliminary action to information and awareness-raising activities.

Preparation of an “Integrated Communication Plan” on FGM based on the dissemination of content, methods and means used for communication campaigns according to their targets/content/channels of dissemination.

Promoting training courses for women with disabilities, also by developing information materials on violence against women with disabilities.

Department for policies for persons with disabilities

PRIORITY 1.5 Strengthening tertiary prevention actions to combat repeat offending by the male perpetrators of violence against women

Implementing initiatives aimed at strengthening secondary and tertiary prevention of recidivism by both juvenile and adult perpetrators of violence and of crimes relating to violence against women or other vulnerable persons.

Ministry of Justice (DGMC)

Testing protocols and tools for psychological treatment aimed at reintegrating into society persons convicted of sexual violence, abuse against family members and cohabitants, and stalking. Pilot implementation, development, and strengthening of specific programmes for minors already in detention who have committed violence against women.

Ministry of Justice (DAP and DGMC)

Annual funding, through the resources referred to in Article 26bis of Decree-Law No. 104 of 2020, for counselling and rehabilitation centres for male perpetrators of violence against women (abbreviated, in Italian, as CUAVs).

DPO

Broadening information on services dedicated to male perpetrators of violence.

PRIORITY 1.6 Investing in strengthening the professional skills, also through training programmes, of public and private sector operators who interact with women and children in the prevention, support and reintegration pathways

<p>Promotion and dissemination of the “White Paper on Training” prepared by the Technical and Scientific Committee of the Observatory on Violence against Women and Domestic Violence, aimed at central, regional and local governments, Single Guarantee Committees for Equal Opportunities (Comitati Unici di Garanzia – CUG), professional associations, teachers, healthcare personnel, etc.</p>	<p>DPO Central and local governments involved, ANCI, stakeholders</p>
<p>Adoption, pursuant to Article 6 of Law No. 168/2023, of the “National guidelines for the adequate and uniform training of front-line professionals working with women victims of violence in various roles”, based on the White Paper on Training prepared by the Technical Scientific Committee of the Observatory on Violence against Women and Domestic Violence.</p>	<p>DPO</p>
<p>Promotion and dissemination, within public administrations, of the directive on “recognising, preventing and eliminating all forms of violence against women”, adopted on 19 December 2023 by the Minister for Public Administration, with the aim of implementing a working environment that respects the principles of equal opportunities and well-being, as well as providing public employees with the necessary tools to prevent, combat and eliminate violence against women.</p>	<p>Department of Public Administration Function</p>
<p>Organization of training and update seminars on gender-based violence for officers of mobile squads, General Prevention and Public Rescue Offices (UPGSP), and Anti-Crime Divisions, as well as specialized courses and seminars on legal and investigative psychology. Promoting training activities for cultural operators and mediators, working with institutions, social workers, associations, anti-violence centres and healthcare facilities, also on the basis of a broad approach using female and male reflection to counter violence against women. Organisation of a two-week qualification course for “Operators involved in the prevention and combating of gender-based violence. Preventive and criminal legislation and related procedures”, aimed at staff from the Criminal Divisions, UPGSP offices and Judicial Police Services of the Provincial Police Authorities. Organisation of a “Seminar on the prevention and combating of gender-based violence” for police officers and officials operating at the Criminal Divisions, Mobile Units and UPGSP offices of the Provincial Police Authorities.</p>	<p>Ministry of the Interior – Department of Public Security</p>

<p>Organization of training and update seminars on gender-based violence, as well as courses on the prevention and combating of gender-based violence, addressed to local police forces.</p>	<p>Regions - ANCI</p>
<p>Organization of training and professional development courses for staff on male violence against women, including prevention and response measures, as well as procedures for identifying offences and receiving complaints and requests for protection. Organisation of the “<i>UN Gender Protection</i>” programme, aimed at developing knowledge and skills among United Nations police officers, to manage gender policies in the settings where they are deployed.</p>	<p>Carabinieri</p>
<p>Focus for Armed Forces, through the organization of training courses on:</p> <ul style="list-style-type: none"> • advisors and focal points on gender equality; • civilian and military personnel of the Defence Administration, on the basis of modules on male violence against women, with a focus on multi-ethnic and multicultural situations. 	<p>Ministry of of Defence</p>
<p>Promoting ad hoc initiatives by the Judicial Training School, in implementation of Article 6(2) of Law 168/2023, for training judges dealing with male violence against women.</p>	<p>Ministry of Justice, CSM, SSM</p>

PRIORITY 1.7 Working to implement the relevant regulations

<p>Promoting activities related to the transposition of Directive (EU) 2024/1385 of 14 May 2024 on combating violence against women and domestic violence, which provides a general legal framework for preventing and combating violence against women.</p>	<p>DPO, Administrations affected by the Directive</p>
<p>Promoting, with the involvement of the social partners, actions aimed at harmonising national legislation with the principles of ILO Convention No. 190/2019, already implemented by Italy, on violence in the world of work.</p>	<p>DPO and other administrations concerned</p>

Protection and Support Pillar

PRIORITY 2.1 Taking care of the women victims of violence and minors victims of witnessed violence through integrated pathways, based on support and reintegration, in emergency settings and later on

Implementing measures aimed at:

- supporting and maintaining the functions and activities of anti-violence centres (CAVs) and shelters (CRs) for women victims of violence, together with their minor children;
- strengthening existing CAVs and CRs;
- creating new CAVs and CRs;
- implementing actions for the purposes referred to in Article 5, paragraph 2, letters a), b), c), e), f), g), h), i) and l) of the aforementioned Decree-Law No. 93 of 14 August 2013 aimed at:
- initiatives aimed at supporting the economic and social recovery of women in their pathways out of violence, in accordance with the programmatic choices of each Region;
- strengthening the network of public and private services through prevention, assistance, and support for women victims of violence;
- interventions for housing support, reintegration into the labour market and, more generally, supporting women on their pathway out of violence;
- actions to improve the capacity to take care of migrant women, including second-generation migrants and refugees who are victims of violence;
- projects also aimed at underage women victims of violence and minors who are victims of witnessed violence;
- information, communication and training initiatives.

DPO, Regions, ANCI

Introduction of a national guideline on co-design between municipalities, regions, and anti-violence centres (CAVs), moving beyond the public tender system for essential anti-violence services, as already applied in other areas of the welfare system.

DPO, Regions, ANCI

Strengthening monitoring activities on the use of resources allocated to the Regions.

DPO, Regions, ANCI

Research and analysis activities to identify the minimum costs of CAVs and CRs, in order to achieve improvements in quality standards, also in light of the requirements set out in the Agreement of 14 September 2022.

Implementing multidisciplinary support measures aimed at strengthening the network for the social protection and assistance of victims of crime.

Strengthening measures to improve access to the criminal justice system, with particular reference to low-income members of the population, also following the adoption of the decree of 1 August 2023 by the Minister of Justice, in agreement with the Minister of Economy, regulating the procedures for requesting recognition of the corresponding tax credit or payment of the fees accrued by the legal professional of the low-income client.

Promoting initiatives aimed at strengthening the protection of women, including in civil proceedings.

Ministry of Justice

Analysing and monitoring the implementation of Law 168/2023.

Financing measures for the protection of victims in cases where interim measures are revoked or in cases of malfunctioning of the devices.

Implementation of monitoring activities focused on procedural and pre-procedural stages affected by the legislative measures introduced by Law No. 168/2023, including:

- Application of precautionary measures with electronic bracelets;
- Monitoring of the strengthened warning measures (*ammonimento*) and their impact on restraining orders and removal measures.

Ministry of Justice

PRIORITY 2.2 Implementing empowerment pathways for gaining economic, financial, work and housing independence

Implementing initiatives, tailored to specific local needs, aimed at providing guidance and job training for women victims of violence, in support of their empowerment, reintegration into the labour market and economic and social recovery, and to encourage them to move out of violence and achieve effective economic independence.

DPO, Regions, Municipalities

Implementing the Freedom of Income support allowance, for providing financial support to women victims of violence. This is an individual emergency allowance, provided by INPS, and intended for women victims of violence, with or without minor children, residing in Italy and supported by regionally recognised anti-violence centres (CAVs) and social services in their pathways out of violence.

DPO, INPS, Regions, Municipalities





<p>The aim is to support housing independence, regaining of personal independence and providing education and professional training to any minors.</p> <p>As in the past, the Regions may grant resources out of their own funds to enhance the measure.</p>	
<p>Conducting a feasibility study on public housing reserved for women moving out of violence, as already provided for in several regional laws.</p>	DPO, Regions, Municipalities
<p>Conducting feasibility analyses on parenting support projects, also providing kindergartens for the children of women entering the labour market.</p>	DPO, Regions, ANCI
<p>Promoting initiatives, including legislation, aimed at increasing the leave entitlement for women victims of violence.</p>	DPO, Ministry of Labour
<p>Continuing and strengthening of the Microcredit of Freedom project – created under the MoU signed with ABI, Federcasse (Italian Federation of Cooperative Credit Banks and Rural Banks), the National Microcredit Agency and Caritas Italiana – as a financial tool for the economic empowerment of women victims of violence.</p>	DPO
<p>In view of the implementing decree relating to the forthcoming “Piano Casa Italia” (public housing programme) (2025 Budget Law), to address the shortage of public housing, assess the possibility of including victims of violence among the beneficiaries of the measure.</p>	DPO, Ministry of Infrastructure

PRIORITY 2.3 Monitoring and improving the “Pathways for women victims of violence”: guidelines for the local health authorities and hospitals on providing emergency rescue and assistance services

<p>Promoting <i>ad hoc</i> initiatives – in accordance with the national guidelines referred to in Article 6 of Law No. 168 of 2023 – for training healthcare and social-healthcare workers, including social workers in local communities, working with women and minors who are victims of violence.</p>	Ministry of Health, ANCI
<p>Conducting an analysis of the long-term health effects of violence on women, with the aim of developing targeted and precision-based prevention strategies.</p>	Ministry Health

Monitoring healthcare providers that use the “National guidelines for healthcare providers and hospitals” on emergency and social-healthcare assistance to women victims of violence.

Defining proposals for reviewing and integrating the Guidelines, also with reference to the use and effects of psychotropic substances in cases of drug-facilitated sexual violence.

Identifying and sharing of good practices on training court-appointed experts and consultants, also extended to the experiences of local governments with networks operating within the communities.

DPO, Ministry of Health, Regions, ANCI

PRIORITY 2.4 Supporting the free nationwide emergency 1522 hotline service and implementing collaboration mechanisms between the hotline, anti-violence centres, shelters, local networks, law enforcement and legal systems

Implementing initiatives for improving accessibility to the free nationwide emergency 1522 helpline service for women with disabilities.

DPO

Providing a dedicated website with information on the main tools available to women victims of violence.

DPO

PRIORITY 2.5 Protecting and providing social and mental health support to minors victims of witnessed violence

Measures to be implemented with the involvement of municipal registry offices and anti-violence centres, in order to ensure that women victims of violence entering protection programmes can properly access official residence registration, enabling them to benefit from all the rights and entitlements provided by law.

Ministry of the Interior

Promoting initiatives aimed at improving the care of minors victims of witnessed violence and foreign minors who are potential victims of violence, sexual and labour exploitation, and begging.

DPO, Regions, Ministry of Justice, Ministry of the Interior

Implementing support and mediation measures for victims of social malaise and cultural deprivation, abuse and violence.

Ministry of Justice (DAP and DGMC)

PRIORITY 2.6 Implementing solutions for guaranteeing equal access to the protection and support services for migrant women, female asylum seekers and refugees and elderly and disabled women

Implementing actions aimed at foreign women victims of violence, including support, at all stages, by cultural mediators, in synergy with existing services and interventions (e.g. anti-trafficking projects).	DPO
Promoting initiatives aimed at improving accessibility for admitting women with disabilities at anti-violence centres and shelters. Defining MoUs with the most representative associations of persons with disabilities in order to co-design specific interventions.	DPO, Department for policies for persons with disabilities, Regions

PRIORITY 2.7 Implementing interventions targeting the male perpetrators of violence and activities of the CUAV facilities

Strengthening coordination and liaison activities at central level for monitoring the activities of the CUAV counselling and rehabilitation centres by the Regions.	DPO, Regions
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Prosecute and Punish Pillar

PRIORITY 3.1 Ensuring common procedures and instruments for protecting the women victims of violence, allowing the effective and speedy assessment and management of the risk of lethality, reiteration and repeating the abuse, also by strengthening collaboration among all the institutional stakeholders involved

Implementing initiatives aimed at combating harassment at work, also with the involvement of the social partners.	Equality Adviser Network, Ministry of Labour
<p>Implementing:</p> <ul style="list-style-type: none">the SCUDO inter-force application, designed to support the management of “emergency response” activities for the prevention and combating phenomena related to domestic or gender-based violence.the YOUPOL app, an application developed by the Police to report incidents of drug dealing and bullying, and extended since 2020 to include domestic violence (with the reports received by the operations room of the provincial police authority), also with a view to creating a single inter-force application dedicated to the prevention and combating of violence against women.	Ministry of the Interior
<p>Implementing the “Mobile Angel” project, working with the judicial authorities. The project consists of providing victims who report gender-based violence – identified in agreement with and with the consent of the judicial authorities – with a smartwatch capable of sending alarm requests to the Carabinieri Operations Centres and geolocating victims of crime.</p> <p>Creating a “National Network for Monitoring gender-based violence” to support military personnel stationed throughout the country, in conducting investigations, in conjunction with the Stalking Division of the Carabinieri.</p>	Carabinieri
Continuing the activities of the inter-institutional working group, established following the approval of Agenda Item 9/1294-A/7, to identify IT and technological devices used to strengthen the prevention of violence against women, with a view to ensuring continuous assistance to women who recognise the need for and therefore request it.	DPO, Department of Digital Transformation, Data Protection Authority, Ministry of the Interior, AGCOM, Ministry of Defence, Ministry of Enterprise and Made in Italy

PRIORITY 3.2 Improving the effective application by the courts of interim measures and the conditional suspension of sentences

Implementing measures by the Ministry of Justice to facilitate the removal from the family home and “control” of the perpetrator of violence immediately after the report, with “mandatory” referral to a CUAV facility.

Monitoring relief measures and the application of interim measures.

Ministry of Justice

Monitoring actions aimed at improving the functioning of electronic monitoring bracelet.

Ministry of the Interior – Department of Public Security

PRIORITY 3.3 Defining the guidelines for analysing and monitoring, in quantitative and qualitative terms, the interventions relative to programmes for male perpetrators of violence

Implementing the Ministerial Decree establishing the CUAV counselling facilities, referred to in Article 18 of Law 168 of 2023.

DPO, Ministry of Justice

As part of the revision of the Agreement on the minimum requirements of CUAVs, strengthen training for operators and professionals on the issue of male violence against women, in order to ensure proper risk assessment.

DPO, Regions, Ministry of Justice, ANCI

Assistance and Promotion Pillar

PRIORITY 4.1 Implementing the integrated information system: collecting and analysing data on the various forms of the phenomenon

Strengthening the information system on violence against women.	DPO, Istat
Strengthening coordination between the various levels of government for the sharing of data and interventions aimed at raising awareness and circulating information on the phenomenon of violence against women.	DPO
Implementing Law 53/2022 and European Directive 2024/1385 of 14 May 2024, aimed at monitoring violence against women in administrative data.	DPO, Istat, Ministry of the Interior, Ministry of Justice, Ministry of Health

PRIORITY 4.2 Implementing a nationwide horizontal and vertical monitoring and evaluation system for the interventions, policies, actions and resources

Monitoring the 2025/2027 Plan, from the start, and implementing an ongoing and ex-post evaluation of the Plan, also in support of the Observatory's activities.	DPO
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PRIORITY 4.3 Raising and standardising the quality standards of services provided by anti-violence centres, shelters and local networks

Conducting analyses to identify standard costs for CAVs and CRs.	DPO, Regions, ISTAT, ANCI
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International cooperation

PRIORITY 5.1 International representation

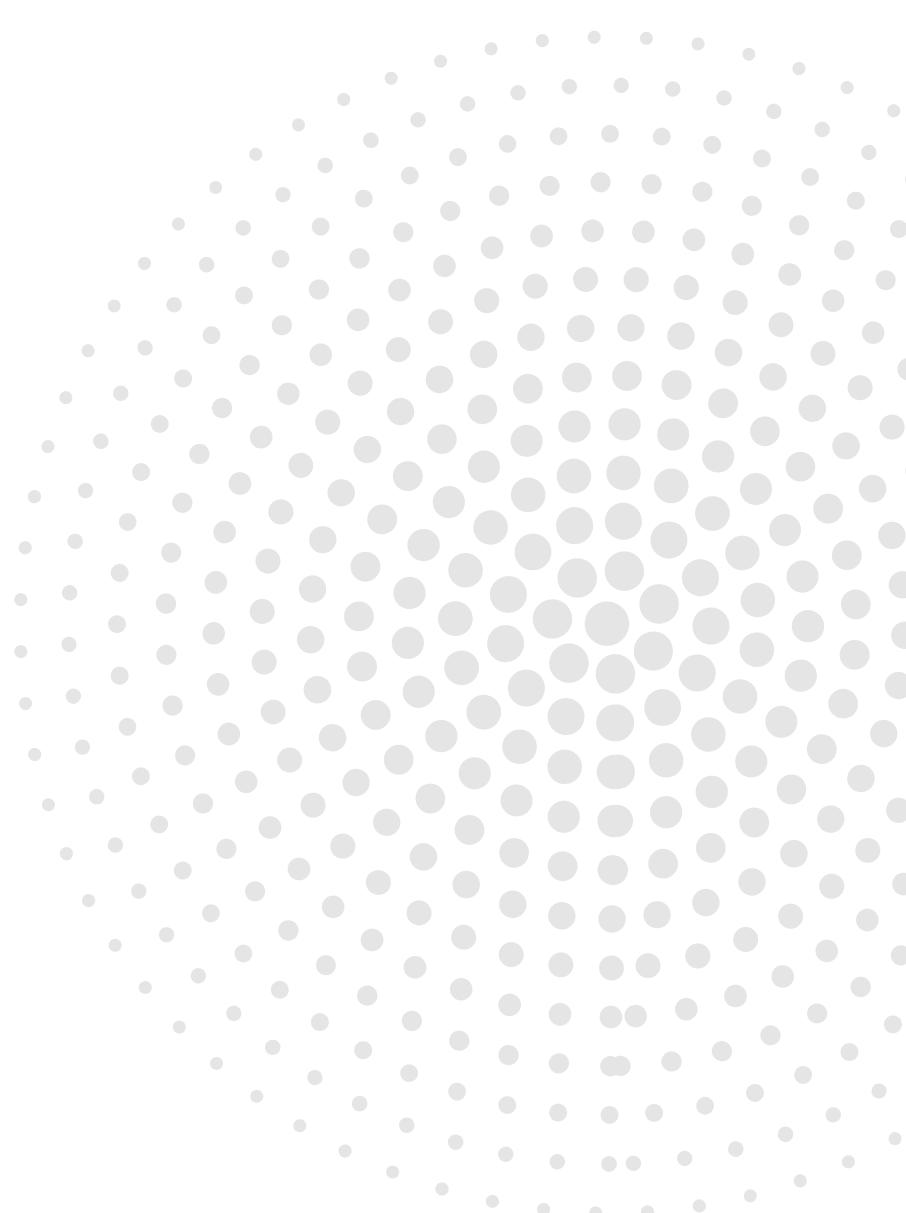
Supporting the United Nations resolutions and initiatives on women's rights, the inclusion of women in decision-making and mediation processes, and the prevention and combating of gender-based violence, especially in armed conflicts.

Ministry of Foreign Affairs and International Cooperation

Implementing – in connection with international missions – UN resolutions on promoting women's rights and the prevention and combating of gender-based violence in armed conflicts:

- continuation of the events of the Female Leaders in Security and Defence (FLSD) Project within the framework of the SEDM (South-Eastern Europe Defence Ministerial) Agreement;
- organisation of specific events related to Italy's cooperation plans with other countries on the “Gender-based perspective in military operations”.

Ministry of Defence



**Presidenza del Consiglio dei Ministri
Dipartimento per le pari opportunità**